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## **REPORT and DECISION of the SNOHOMISH COUNTY HEARING EXAMINER**

DATE OF DECISION: December 26, 2007

PLAT/PROJECT NAME: *Holly Division 1*

APPLICANT/  
LANDOWNER: L105-1 Holly, LLC

FILE NO.: 06 129532 SD

TYPE OF REQUEST: 9-lot Subdivision of approximately 3.86 acres.

DECISION (SUMMARY): APPROVE WITH PRECONDITIONS AND CONDITIONS

### **BASIC INFORMATION**

GENERAL LOCATION: The property is located on the south side of South Lake Stevens Road, southeast of its intersection with 99<sup>th</sup> Avenue SE and west of 103<sup>rd</sup> Avenue SE, Everett, Washington.

ACREAGE: 3.86 acres

NUMBER OF LOTS: 9

AVERAGE LOT SIZE: 15,452 square feet

SMALLEST LOT SIZE: 3,325 square feet

DENSITY: 2.33 du/ac (gross)  
5.42 du/ac (net)

MINIMUM NET DENSITY: 5.42 du/acre

ZONING: R-7,200

COMPREHENSIVE PLAN DESIGNATION:  
General Policy Plan Designation: Urban Low Density Residential

UTILITIES:

Water: Snohomish County PUD No. 1  
Sewer: Lake Stevens Sewer District

SCHOOL DISTRICT: Lake Stevens No. 4

FIRE DISTRICT: No. 8

PDS STAFF RECOMMENDATION: APPROVE preliminary subdivision with a precondition and conditions

### **INTRODUCTION**

The applicant filed the Master Application on September 6, 2006. (Exhibit 1)

The Department of Planning and Development Services (PDS) gave proper public notice of the open record hearing as required by the county code. Exhibit 16 (Affidavit of Mailing); Exhibit 17 (Affidavit of Notification by Publication); Exhibit 18 (Posting Verification).

A SEPA determination was made on October 1, 2007. (Exhibit 15) No appeal was filed.

The Examiner held an open record hearing on December 5, 2007 the 93rd day of the 120-day decision making period. Witnesses were sworn, testimony was presented, and exhibits were entered at the hearing.

### **PUBLIC HEARING**

The public hearing commenced on December 5th at 3:04 p.m.

1. Representing PDS was Robert Pemberton, Senior Planner, Tom Sage, Engineer, and Patrick McGraner, Biologist.
2. The applicant, Holly, LLC, was represented by Ryan Larsen.

The hearing concluded at 4:16 p.m.

**NOTE:** The oral transcript is hereby made a part of the record in this matter. For a full and complete record, a verbatim recording of the hearing is available in the Office of the Hearing Examiner.

### **FINDINGS OF FACT**

Based on all of the evidence of record, the following findings of fact are entered.

1. The master list of exhibits and witnesses which is a part of this file and which exhibits were considered by the Examiner, is hereby made a part of this file as if set forth in full herein.
2. Summary of Proposal: L105-1 Holly Division 1 is a nine-lot preliminary, single-family residential subdivision of 3.86 acres. The proposed single-family residential lots range in size from 3,325 square feet to 9,092 square feet with 1.5 acres of open space. Access to all lots will be by an internal, public road system connecting to South Lake Stevens Road through L105-1 Holly Division 2. Public water service

will be provided by the Snohomish County PUD No.1 and public sewer service will be provided by the Lake Stevens Sewer District. Mitigation fees are to be paid in accordance with Chapters 30.66A, B, and C, SCC, for project impacts to community parks, nearby road system traffic and to the Lake Stevens School District No. 4. Holly Division 1 is part of a set of four separate but adjoining subdivisions being processed simultaneously by the same applicant.

3. Project Chronology/Background: The L105-1 Holly Division 1 application was originally submitted to Planning and Development Services (PDS) as a 12-lot subdivision on September 6, 2006, and was determined on September 6, 2006 to be complete as of the date of submittal for regulatory purposes, but insufficient for further review. The application was returned to applicant on November 1, 2006 (Day 27). The proposal was reduced to nine lots on May 9, 2007. Resubmittals and further review occurred until the resubmittal on August 27, 2007 which was determined to be sufficient for a Determination of Nonsignificance, which issued on October 1, 2007. As of the hearing date, 93 days of the 120-day review period had elapsed.
4. Site Description: This site is undeveloped and contains varied topography, sloping down gradually, then more steeply towards the south. Vegetation consists primarily of second growth deciduous and coniferous forest and brush under growth. Wetland areas exist in the northwestern and southeastern portions of the site.
5. Adjacent Zoning/Uses: This site and surrounding properties to the south and west are zoned R-7,200 and are sparsely developed residential areas. To the north, across South Lake Stevens Road, lies Multiple Residential zoning and the Goodrich Mobile Home Park. To the east, the zoning is Multiple Residential but the area is sparsely developed. To the northeast is Planned Community Business zoning, currently undeveloped.

**B. Issues of Concern.**

No public comment letters have been received in this file, nor was any public testimony taken at the hearing regarding the proposed development. The Examiner has not noted any issues of concern.

**C. Compliance with Codes and Policies.**

6. Parks Mitigation. The proposal is within Centennial Park Service Area No. 306 and is subject to Chapter 30.66A SCC, which requires payment of \$1,361.22 per each new single-family residential unit, to be paid either prior to plat recording or prior to building permit issuance for each unit. Such payment or contribution of in-kind mitigation is acceptable mitigation for parks and recreation impacts in accordance with county policies.
7. Traffic Mitigation and Road Design Standards (Title 13 SCC & Chapter 30.66B SCC). PDS Traffic has reviewed the proposal for compliance with Title 13 and Chapter 30.66B of Snohomish County Code, Snohomish County Engineering Design and Development Standards (EDDS), and the appropriate policies and procedures.

A. Road System Capacity [SCC 30.66B.310]

The impact fee for this proposal is based on the new average daily trips (ADT) generated by 9 Single Family Residences (SFRs), which is 9.57/SFR. This rate comes from the 7<sup>th</sup> Edition of the ITE Trip Generation Report (Land Use Code 210). The development will generate 86.13 new ADT and has a road system capacity impact fee of \$31,351.32 (\$3,483.48/lot) based on \$364/ADT. This impact fee must be paid prior to building permit issuance. Please note that the number of lots proposed for Div 1 of L105-1 Holly has been reduced from 12 (on the preliminary plat received by PDS on September 6, 2006) to 9 (on

the preliminary plat received by PDS on May 9, 2007). The road system capacity impact fee required for this project has therefore been reduced from \$41,801.76 to \$31,351.32.

	<i>Calculations</i>
ADT	$(9 \text{ New SFRs}) \times (9.57 \text{ ADT/SFR}) = 86.13$
AM PHT	$(9 \text{ New SFRs}) \times (0.75 \text{ AM PHT/SFR}) = 6.75$
PM PHT	$(9 \text{ New SFRs}) \times (1.01 \text{ PM PHT/SFR}) = 9.09$

B. Concurrency [SCC 30.66B.120]

"Level-of-service" means a qualitative measure describing operational conditions within a traffic stream, and the perception thereof by road users. Level-of-service (LOS) standards may be evaluated in terms such as speed and travel time, freedom to maneuver, traffic interruptions, comfort, convenience, geographic accessibility, and safety. The highway capacity manual defines six levels of service for each type of facility for which analysis procedures are available. They are given letter designations, from A to F, with LOS A representing the best operating condition, and LOS F the worst.

The subject development has been evaluated for concurrency under the provisions of SCC 30.66B.120 and the Department of Public Works (DPW) has made a preliminary determination that the development is concurrent as of 11/03/2006. The expiration date of the concurrency determination is six years from 11/03/2006. The development has been deemed concurrent on the following basis:

*Small or Medium-Sized Development in TSA with one or more arterial unit in arrears, SCC 30.66B.160.*

The subject development is located in TSA B which, as of the date of submittal, had the following arterial units in arrears: Unit 238. Based on peak-hour trip distributions, the subject development did NOT add three (3) or more peak-hour trips to any of the arterial units in arrears. Pursuant to SCC 30.66B.160(2)(a) the development is determined concurrent. The development generates 6.75 a.m. peak-hour trips and 9.09 p.m. peak-hour trips which is not more than the threshold of 50 peak-hour trips in which case the development would also have to be evaluated under SCC 30.66B.035.

C. Inadequate Road Condition (IRC) [SCC 30.66B.210]

The subject proposal will not impact any IRC locations identified at this time within TSA B with three or more of its p.m. peak hour trips, nor will it create any. Therefore, mitigation will not be required with respect to inadequate road conditions and no restrictions to building permit issuance or certificate of occupancy/final inspection will be imposed under this section of Chapter 30.66B SCC.

D. Frontage Improvements [SCC 30.66B.410]

All developments will be required to make frontage improvements along the parcel's frontage on any opened, constructed, and maintained public road. The required improvement shall be constructed in accordance with the EDDS, including correction of horizontal and vertical alignments, if applicable.

As per DPW Rule 4222.020(1) full urban frontage improvements are required along the subject parcel's frontage on South Lake Stevens Road and consist of:

- a. Asphalt concrete pavement consisting of 23 feet in width from roadway centerline to the face of curb
- b. Cement concrete curb and gutter

- c. Planter strip with a width of 5 feet
- d. Cement concrete sidewalk with a width of 5 feet

South Lake Stevens Road, on which the development's frontage improvements are required, is not in the impact fee cost basis (Appendix D of the Transportation Needs Report); therefore credits towards the applicant's impact fee for any frontage improvements that can be used in the ultimate build-out of the road are not applicable.

Construction of frontage improvements is required prior to recording unless bonding of improvements is allowed by PDS, in which case construction is required prior to any occupancy of the development.

E. Access and Circulation [SCC 30.66B.420]

This project must access South Lake Stevens Road. A public connection to the proposed access road to L105-1 Holly Division 2 would satisfy the access needs of this project. The project will be conditioned to require the applicant to provide adequate public access to the development if the proposed public access road to L105-1 Holly Division 2 is not in place prior to the development of this project. It will also be necessary to obtain grading and sight distance easements or public right-of-way from the property owners on the north side of South Lake Stevens Road to allow adequate stopping and intersection sight distances for the access point.

The proposed elbow shown on the preliminary plat received by DPW on September 6, 2007 did not conform with EDDS plate 3-105. The elbow design on the preliminary plat received by DPW on September 6, 2007 has been revised to conform with EDDS plate 3-105, including a 45-foot paved radius along the outside edge of pavement.

F. Dedication of Right-of-Way [SCC 30.66B.510 and 30.66B.520]

A development shall be required to dedicate, establish, or deed right-of-way to the county for road purposes as a condition of approval of the development, when to do so is reasonably necessary as a direct result of a proposed development, for improvement, use or maintenance of the road system serving the development.

The road serving this development, South Lake Stevens Road, is designated as an urban collector arterial on the County's Arterial Circulation Map. This requires a right-of-way width of 35 feet on each side of the right-of-way centerline. Currently, 30 feet of right-of-way exists on the development's side of the right-of-way. Therefore, the development is required to dedicate 5 feet of additional right-of-way. This is not clearly shown on the preliminary plat. The existing and proposed right-of-way lines must be labeled on the preliminary plat. A precondition to the preliminary plat will be to provide an updated preliminary plat map showing necessary road dedication.

South Lake Stevens Road is not in the impact fee cost basis (Appendix D of the Transportation Needs Report), therefore credit towards the applicant's impact fee for the right-of-way dedicated that is more than 30 feet from centerline is not applicable.

G. State Highway Impacts [SCC 30.66B.710]

This development is subject to the Washington State Department of Transportation (WSDOT)/County Interlocal Agreement (ILA) which became effective on applications determined complete on or after December 21, 1997.

The impact mitigation measures under the ILA, Section IV (4.1)(b), may be accomplished through one of the following:

- (a) Voluntary negotiated construction of improvements,
- (b) Voluntary negotiated payment in lieu of construction,
- (c) Transfer of land from the developer to the State, or
- (d) A voluntary payment in the amount of \$36.00 per ADT

Comments were received from WSDOT dated 10/30/2006, amending their previous comments dated 09/15/2006, requesting a pipeline traffic study for all Holly Divisions 1, 2, 3, and 4. (Exhibit 33) The applicant has submitted a Traffic Impact Analysis prepared by Gibson Traffic Consultants dated April 11, 2007, including a traffic mitigation offer of \$888.76 for Division 1 and \$9,761.40 for all four divisions of the L105-1 Holly Development. Exhibit 34 (Holly Division 4/PFN: 06-129536 SD). In comments dated May 22, 2007, WSDOT has accepted the mitigation offer of the applicant. (Exhibit 33) (Holly Division 4/PFN: 06-129536 SD).

H. Other Streets and Roads [SCC 30.66B.720]

Pursuant to SCC 30.66B.720, DPW is required to recommend mitigation measures of a development's direct traffic impact on the city, town or other county roads to the Examiner, who is required to impose such measures as a condition of approval of the development in conformance with the terms of the interlocal agreement referred to in SCC 30.61.230 between the county and the other agency. There are no City jurisdictions that have an ILA with the County that will be significantly impacted by the subject development, and no other jurisdictions that have an interlocal agreement with the county that will be significantly impacted by the subject development. Hence, no conditions will be imposed on this development pursuant to this section.

I. Transportation Demand Management (TDM) [SCC 30.66B.630]

Transportation demand management (TDM) is a strategy for reducing vehicular travel demand, especially by single occupant vehicles during commuter peak hours. SCC 30.66B.610(1). SCC 30.66B.630(1) succinctly states the basic requirements:

All new developments in the urban growth area are required to provide sufficient TDM measures to indicate the potential for removing a minimum of five (5) percent of a development's P.M. peak hour trips from the road system. SCC30.66B.630. This requirement may be met by:

- (a) Earning trip reduction credits for construction of onsite features pursuant to SCC 30.66B.640;
- (b) Construction of offsite TDM measures pursuant to SCC 30.66B.620; or
- (c) A voluntary payment into an account established for the purpose of contributing to the construction or purchase of specific TDM measures pursuant to SCC 30.66B.625.

A TDM plan was submitted with the application for this development. (Exhibit 27) SCC 30.66B.640(3)(e) requires a minimum density of at least four dwelling units per gross acre to be eligible

for on-TDM credit. The subject development does not meet this minimum; therefore a cash payment is required. (Exhibit 36)

It has been determined that the cost of removing one peak hour trip from the road system is approximately \$1,500. This is based on the average cost of one stall in a park and ride lot and the average cost of one "seat" in a 15-passenger van. For a development required to provide TDM, the development's TDM obligation will equal \$1,500 times the required trip reduction percentage times the development's peak hour trip generation [SCC 30.66B.615].

The trip reduction percentage for this development is five percent. The TDM obligation for this development is therefore equivalent to 5% of the 22.22 new PM peak hour trips x \$1,500.00 which equals \$1,666.50 (\$75.75/lot). A written TDM offer of \$1,969.50, dated 09/06/2006, has been received by the DPW for payment of this TDM obligation. This offer was based on four subdivisions of 26 lots as proposed on the plans received by PDS on September 8, 2006. The plans received by PDS on August 27, 2007 propose four subdivisions of 22 lots. (See Exhibit 36) The TDM requirement has therefore been adjusted. Since the number of lots proposed for Division 1 of L105-1 Holly has been reduced from 12 (on the preliminary plat received by PDS on September 6, 2006) to 9 (on the preliminary plat received by PDS on May 9, 2007), the TDM offer required of the applicant for this project has therefore been reduced from \$909.00 to \$681.75. An acceptable written offer for payment of this TDM obligation has been received, and will be incorporated as a condition of approval. (See Exhibit 36)

8. Pedestrian Facilities [RCW 58.17.110]

School comments dated September 18, 2006 have been received by the County. Comments from the Lake Stevens School District dated 09/18/2006 have been received by DPW. A clarification of those comments was provided by Rob Stanton on 11/01/2006 (his initialed and dated corrections appear on the original comment letter). Middle and high school students will walk to the intersection of the project access road and South Lake Stevens Road, where school buses will pick them up. The school district has requested a safe bus waiting area, which the applicant shall provide. Sidewalks are required along both sides of the proposed access road, connecting all single-family residences in the project to the intersection of the project access road and South Lake Stevens Road. Elementary school children will walk to the Glenwood Elementary School, therefore a 7' paved shoulder walkway with 10" painted white stripe delineating the edge of traveled way will be required from the eastern edge of the project's South Lake Stevens Road frontage, continuing east to 103<sup>rd</sup> Ave SE, then south along 103<sup>rd</sup> Ave SE across from the entrance of Glenwood Elementary School. The Examiner notes that there is a crosswalk for children crossing the street.

9. Mitigation for Impacts to Schools [Chapter 30.66C SCC]

The Snohomish County Council amended Chapter 30.66C SCC by Amended Ordinance 97-095, adopted November 17, 1997, which became effective January 1, 1999, in accordance with Amended Ordinance 98-126, to provide for collection of school impact mitigation fees at the time of building permit issuance based upon certified amounts in effect at that time. The subject application was determined to be complete after the effective date of amended Chapter 30.66C SCC. Pursuant to Chapter 30.66C SCC, school impact mitigation fees will be determined according to the Base Fee Schedule in effect for the Lake Stevens School District No. 4, at the time of building permit submittal and collected at the time of building permit issuance for the proposed units. Credit is to be given for the one existing lot. PDS has included a recommended condition of approval for inclusion within the project decision to comply with the requirements of Chapter 30.66C SCC.

10. Drainage and grading.

Drainage. Stormwater runoff from the proposed impervious surfaces will be collected by a system of pipes, catch basins and curbs and directed to a vault for stormwater detention. This will serve as a regional vault providing stormwater management for three separate subdivisions. (Exhibit 13) Water quality treatment will be provided by filter cartridges prior to being released to the natural discharge location near the south end of the site. Portions of the home sites that are not subject to pollutants from vehicular traffic will release dispersed runoff directly to wetlands, which is permitted for category 3 wetlands pursuant to SCC 30.63A.240. (Exhibit 13) As designed, the detention facility design complies with SCC 30.63A.210. Conveyance pipes are designed to convey the 25-year, 24-hour storm event. PDS (Engineering) has reviewed the concept offered and is recommending approval of the project, subject to conditions which would be imposed during full drainage plan review pursuant to Chapter 30.63A SCC.

Grading. Grading quantities are anticipated to be approximately 7,400 cubic yards of cut and 5,700 cubic yards of fill, primarily for road, drainage facility, and home site construction. Water quality would be controlled during construction by use of silt fences and straw bales in accordance with a Temporary Erosion and Sedimentation Control Plan (TESCP) required by Chapter 30.63A SCC.

11. Critical Areas Regulations (Chapter 30.62 SCC)

Two wetlands occur on this site. One is in the eastern portion of the site and is part of a larger wetland system that extends off-site to the east. The other wetland consists of a seepage area and topographic depression located throughout the western portion of the site. This wetland is part of a larger wetland which extends off-site to the west. Both wetlands are considered Category 3 wetlands requiring a minimum 25-foot wide buffer.

The extreme southern portion of the proposed development is located within 300 feet of Kuhlman's Creek, a Type 3 stream with presumed bull trout use. Bull trout has been listed by the United States Fish and Wildlife Services as a threatened species under the Federal Endangered Species Act. Under Snohomish County Code, such a listing triggers the requirements of SCC 30.62.100 and .110. PDS has adopted an administrative rule, the Salmonid Habitat Management Plan Administrative Rule to provide applicants options to comply with habitat management plan requirements. The Administrative Rule provides two options (Option A and B) for meeting the Habitat Management Plan requirement. The project proposes to utilize Option A. This option provides a package of prescriptive mitigation measures and restrictions, which, if applied, will demonstrate sufficient protection of the functions and values of the Fish and Wildlife Habitat Conservation Area (FWHCA), including: 1) provision of permanent protection by designation of a 150-foot FWHCA measured horizontally from the ordinary high water mark of the creek. This will occur entirely on the Division 4 project; 2) Vegetation replacement ratios for allowed disturbance areas to FWHCAs--this is not necessary since there is no proposed disturbance of the FWHCA; 3) Mitigation of temporal losses—since there will be no clearing of any woody vegetation, there should be no temporal loss of buffer function; 4) Mitigation of hydrologic impacts—Option A requires that there be no effective impervious surfaces placed within 300 feet of the ordinary high water mark of Kuhlman's Creek. Applicant is proposing that all run-off in the riparian management area (the outer 150 foot area) be collected and dispersed through sheet flow directly to Kuhlman Creek. (Exhibit 14)

The only critical area impact in this development will be temporary, to place a utility crossing impacting 245 feet of buffer area. Applicant is proposing 24,569 square feet of additional buffer in this plat to be restored after grading, in part to mitigate for impacts elsewhere in the other developments. PDS has determined that the provisions of the Habitat Management Plan and Critical Areas Study and Conceptual Mitigation Report demonstrate that the project complies with the critical areas regulations. (Exhibit 36)

12. Consistency with the GMA Comprehensive Plan.



Four elements of the Snohomish County GMA Comprehensive Plan (GMACP) were adopted pursuant to Ordinance 94-125, which became effective on July 10, 1995. These elements are: the General Policy Plan (GPP); the Transportation Element; the 1995-2000 Capital Facilities Plan; and the Comprehensive Parks & Recreation Plan. On November 27, 1996, effective December 12, 1996, the Council adopted Amended Ordinances 96-074, and 96-071 which amended the map and text of the Snohomish County GMA Comprehensive Plan, and adopted an area-wide rezone within the Urban Growth Areas of the county respectively. This application was complete on September 6, 2006 after the effective date of Amended Ordinances 96-074 and 96-071. This application has been evaluated for consistency with the version of the GMA Comprehensive Plan, which became effective on December 12, 1996, as revised through the completeness date of the application.

The subject property is designated Urban Low Density Residential (ULDR-L (6) 6 Dwelling Units/Acre Lake Stevens UGA Only) on the GPP Future Land Use map, and is located within an Urban Growth Area (UGA). It is not located within a mapped Growth Phasing Overlay. According to the GPP, the ULDR-L (6) “designation allows mostly detached housing developments on larger lot sizes. It is applied to most of the non-constrained ULDR land in the Lake Stevens UGA. Land in this category may be developed at a density of six dwelling units per acre. Implementing zones: include R-7,200 and PRD-7,200.” PDS finds the requested subdivision, developing under the existing zoning of R-7,200, to be consistent with the General Policy Plan’s Urban Low Density Residential designation of the property.

13. Zoning.

This project meets zoning code requirements for lot size, including lot size averaging (LSA) provisions, bulk regulations and other zoning code requirements.

The proposal has been evaluated for compliance with the LSA provisions of SCC 30.23.210, which provide that the minimum lot area of the applicable zone is deemed to have been met if the area in lots plus critical areas and their buffers and areas designated as open space or recreational uses, if any, divided by the number of lots proposed, is not less than the minimum lot area requirement. In no case shall the density achieved be greater than the gross site area divided by the underlying zoning. In determining the appropriate calculation, lots may not be less than 3,000 square feet in area, and any lot having an area less than the minimum zoning requirement must provide a minimum lot width of not less than 40 feet, and right-of-way (ROW) setbacks of 15 feet, except that garages must be setback 18 feet from the ROW (except alleys) and corner lots may reduce one ROW setback to no less than 10 feet. Lot coverage for this proposed subdivision is a maximum of 55%.

The LSA calculation is as follows:

Area in Lots (46,435 square feet) + Critical Areas, Buffers + Open Space (92,630 square feet) = 139,065 square feet ÷ 9 (lots proposed) = 15,452 square feet per lot average

The minimum zoning requirement is 7,200 square feet. No lot is less than 3,000 square feet, and all lots comply with minimum lot width and setback requirements. Roadways and surface detention/retention facilities are not counted toward the LSA calculations. The minimum net density of this proposed subdivision is 5.42 du/acre, and meets SCC 30.23.020.

PDS concludes that the proposal is consistent with the LSA provisions of SCC 30.23.210. The nine lots proposed are consistent with the density provisions of Snohomish County’s GMA-based zoning regulations under Subtitle 30.2.

14. Utilities

- A. Water. Applicant provided a letter of water availability from the Snohomish PUD, but it is now expired. Applicant must provide an updated letter as a pre-condition of approval. (Exhibit 26)
- B. Sewer. Sewer service is available from the Lake Stevens Sewer District. (Exhibit 29)
- C. Electricity. The Snohomish County PUD submitted a letter stating that electricity is available, but that existing facilities may need upgrading. (Exhibit 32)
- D. Snohomish Health District (SHD) Approval. The SHD has no objections to the preliminary subdivision approval but indicates that any existing on-site septic systems must be abandoned as required by WAC 246-272-18501 prior to final plat approval. The Examiner will incorporate this requirement as a condition of approval. (Exhibit 31)

15 State Environmental Policy Act Determination (Chapter 30.61 SCC)

PDS issued a Determination of Nonsignificance (DNS) for the subject application on October 1, 2007 (Exhibit 15). The DNS was not appealed.

16. Subdivision Code (Chapter 30.41A SCC)

The proposed plat also meets Chapter 30.41A SCC requirements. A complete application for the proposed plat was received by PDS on September 6, 2006. The proposed plat, as conditioned, also meets the general requirements under Section 30.41A.100 with respect to health, safety and general welfare of the community. Specifically, the following are met:

- A. Roads. The Examiner finds that based on the information provided in the file, staff report and in the public hearing, the design standards for roads are met. *See* SCC 30.41A.210.
- B. Flood Hazard. The Examiner finds that the lots as proposed are outside of all regulated flood hazard areas and that none of the lots are proposed in areas that are subject to flood, inundation or swamp conditions. *See* 30.41A.110.
- C. Fire Code. Exhibit 38 provides comments from the Fire Marshall's office of issues that will have to be addressed during construction review.
- D. As indicated earlier in this decision, applicant has met the requirements of the health district, school district, parks, the county drainage code, code requirements for building area, lot size averaging, and minimum net density.
- E. Applicant has mapped sloping land as required by SCC 30.41A.250 and has calculated densities as required by that section. *See* Exhibit 10 & 20.

17. Plats – Subdivisions – Dedications (Chapter 58.17 RCW)

The subdivision has been reviewed for conformance with criteria established by RCW 58.17.100, .110, .120, and .195. Such criteria require that the plat conform with applicable zoning ordinances and comprehensive plans, and make appropriate provisions for the public health, safety and general welfare, for open spaces, drainage ways, streets or roads, alleys, other public ways, transit stops, potable water supplies, sanitary wastes, parks and recreation, playgrounds, schools and school grounds, and other planning features including safe walking conditions for students.

The proposed preliminary subdivision conforms with applicable zoning codes and the comprehensive plan. There is open space provided within the plat in the form of wetland, and buffer areas, the single-family homes on small lots will be in character with the existing neighborhood. Provisions for adequate drainage have been made in the conceptual plat design which indicates that the final design can conform to Chapter 30.63A SCC and State DOE drainage standards. The plat, as conditioned, will conform to Chapters 30.66A, B and C SCC, satisfying county requirements with respect to parks and recreation, traffic, roads and walkway design standards, and school mitigation. A public water supply will be provided by Snohomish County PUD No. 1 and public sewer service will be provided by the Lake Stevens Sewer District.

18. Any finding of fact in this decision which should be deemed a conclusion is hereby adopted as such.

### CONCLUSIONS OF LAW

1. The Examiner has original jurisdiction over preliminary subdivision applications pursuant to chapter 30.72 SCC and chapter 2.02 SCC.
2. The legal standard the Examiner must review a preliminary subdivision under the state subdivision code, chapter 58.17 RCW, is:

whether the proposed subdivision complies with the established criteria therein and makes the appropriate provisions for public, health, safety and general welfare, for open spaces, drainage ways, streets or roads, alleys, other public ways, transit stops, potable water supplies, sanitary wastes, parks and recreation, playgrounds, schools and school grounds, and other planning features including safe walking conditions for students . . . .

RCW 58.17.110.

3. Given the information provided in the record and the findings of fact made above, the Examiner concludes that the applicant has met its burden in showing that the preliminary subdivision application should be approved.
4. Any conclusion in this decision, which should be deemed a finding of fact, is hereby adopted as such.

### DECISION

Based on the findings of fact and conclusions of law entered above, the decision of the Hearing Examiner on the application is as follows:

The request for a 12-lot **SUBDIVISION** on 3.86 acres is hereby **CONDITIONALLY APPROVED**, subject to the following preconditions and conditions:

#### PRECONDITIONS:

- A. Applicant must provide a new preliminary plat map clearly showing dedication of five feet of additional right-of-way on the south side of South Lake Stevens Road, with existing and proposed right-of-way lines clearly labeled on the preliminary plat. A precondition to the preliminary plat will be to provide an updated preliminary plat map showing necessary road dedication.

- B. Provide updated water availability letter from Snohomish County PUD No. 1. (Expired 8/30/07)
- C. Holly Division 4 must receive preliminary subdivision approval.

**CONDITIONS:**

- A. The preliminary plat received by PDS on August 27, 2007 (Exhibit 20) shall be the approved plat configuration. Changes to the approved plat are governed by SCC 30.41A.330.
- B. Prior to initiation of any further site work; and/or prior to issuance of any development/construction permits by the county:
  - i. All site development work shall comply with the requirements of the plans and permits approved pursuant to Condition A, above and this decision.
  - ii. The platlor shall mark with temporary markers in the field the boundary of all Native Growth Protection Areas (NGPA) required by Chapter 30.62 SCC, or the limits of the proposed site disturbance outside of the NGPA, using methods and materials acceptable to the county.
  - iii. A final mitigation plan based on the Critical Area Study & Conceptual Mitigation Report for L-105-1 Holly Division 1 prepared by Altmann Oliver Associates, LLC dated revised May 8, 2007 shall be submitted for review and approval during the construction review phase of this project. The recommendations found in the Supplemental Hydrogeologic Evaluation by Terra Associates, Inc. dated April 11, 2007 shall be integrated into the design during the construction review phase.
  - iv. Applicant shall provide adequate public access to development if proposed public access road to L105-1 Holly Division 2 is not in place prior to development of this project.
- C. The following additional restrictions and/or items shall be indicated on the face of the final plat:
  - i. “The lots within this subdivision will be subject to school impact mitigation fees for the Lake Stevens School District No. 4 to be determined by the certified amount within the Base Fee Schedule in effect at the time of building permit application, and to be collected prior to building permit issuance, in accordance with the provisions of SCC 30.66C.010. Credit shall be given for one existing parcel. Lot one shall receive credit.”
  - ii. Chapter 30.66B SCC requires the new lot mitigation payments in the amounts shown below for each single-family residential building permit:
    - \$3,483.48 per lot for mitigation of impacts on county roads paid to the county,
    - \$75.75 per lot for transportation demand management paid to the county,
    - \$98.75 per lot for mitigation of impacts on state highways paid to the county. (WSDOT ID#DOT-8-SR 2/SR9 Interchange)

These payments are due prior to or at the time of building permit issuance for each single-family residence. Notice of these mitigation payments shall be contained in any deeds involving this subdivision or the lots therein. Once a building permit has been issued all mitigation payments for that lot shall be deemed paid.

- iii. All Critical Areas shall be designated Native Growth Protection Areas (NGPA) (unless other agreements have been made) with the following language on the face of the plat;

"All NATIVE GROWTH PROTECTION AREAS shall be left permanently undisturbed in a substantially natural state. No clearing, grading, filling, building construction or placement, or road construction of any kind shall occur, except removal of hazardous trees. The activities as set forth in SCC 30.91N.010 are allowed when approved by the County."

- iv. The applicant must provide evidence that C47-1 Tyler, LLC has legal authority to grant a grading and sight distance easement on the property on the north side of South Lake Stevens Road. The applicant must also provide evidence that the signatories to the grading agreement are legally authorized to sign for C47-1 Tyler, LLC. The sight distance easement must be clearly shown and labeled on the plat.
- v. The developer shall pay the County \$1,361.22 per new dwelling unit as mitigation for parks and recreation impacts in accordance with Chapter 30.66A SCC; provided, however, the developer may elect to postpone payment of the mitigation requirement until issuance of a building permit for that lot. The election to postpone payment shall be noted by a covenant placed on the face of the recorded plat and included in the deed for each affected lot within the subdivision.

D. Prior to recording of the final plat:

- i. Urban frontage improvements shall be constructed along the parcel's frontage on S. Lake Stevens Rd to the satisfaction of the County.
- ii. Pedestrian facilities shall be constructed to the specifications of the County from the eastern edge of the project's S. Lake Stevens Rd frontage, continuing east to 103<sup>rd</sup> Ave SE, then south along 103<sup>rd</sup> Ave SE to the entrance of Glenwood Elementary School.
- iii. The applicant shall construct a safe bus waiting area including a rain shelter at the area designated by the school district for the middle school and high school children to wait for the bus.
- iv. Native Growth Protection Area boundaries (NGPA) shall have been permanently marked on the site prior to final inspection by the county, with both NGPA signs and adjacent markers which can be magnetically located (e.g.: rebar, pipe, 20 penny nails, etc.). The platator may use other permanent methods and materials provided they are first approved by the county. Where an NGPA boundary crosses another boundary (e.g.: lot, tract, plat, road, etc.), a rebar marker with surveyors' cap and license number must be placed at the line crossing.
- v. NGPA signs shall have been placed no greater than 100 feet apart around the perimeter of the NGPA. Minimum placement shall include one Type 1 sign per wetland, and at least one Type 1 sign shall be placed in any lot that borders the NGPA, unless otherwise approved by the county biologist. The design and proposed locations for the NGPA signs shall be submitted to the Land Use Division for review and approval prior to installation.
- vi. The final mitigation plan shall be completely implemented.
- vii. The applicant will abandon any existing onsite septic systems by having the septic tank(s) removed by a certified pumper, then having the top of the tank removed or destroyed and filling the void (WAC 246-272-18501). Documentation demonstrating completion of this work must be submitted to Snohomish Health District as required by Exhibit 31 prior to final plat approval.

E. All development activity shall conform to the requirements of Chapter 30.63A SCC.

Nothing in this permit/approval excuses the applicant, owner, lessee, agent, successor or assigns from compliance with any other federal, state or local statutes, ordinances or regulations applicable to this project.

Preliminary plats which are approved by the county are valid for five (5) years from the date of approval and must be recorded within that time period unless an extension has been properly requested and granted pursuant to SCC 30.41A.300.

Decision issued this 26<sup>th</sup> day of December, 2007.

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Barbara Dykes, Hearing Examiner

### **EXPLANATION OF RECONSIDERATION AND APPEAL PROCEDURES**

The decision of the Hearing Examiner is final and conclusive with right of appeal to the County Council. However, reconsideration by the Examiner may also be sought by one or more parties of record. The following paragraphs summarize the reconsideration and appeal processes. For more information about reconsideration and appeal procedures, please see Chapter 30.72 SCC and the respective Examiner and Council Rules of Procedure.

#### **Reconsideration**

Any party of record may request reconsideration by the Examiner. A petition for reconsideration must be filed in writing with the Office of the Hearing Examiner, 2<sup>nd</sup> Floor, County Administration-East Building, 3000 Rockefeller Avenue, Everett, Washington, (Mailing Address: M/S #405, 3000 Rockefeller Avenue, Everett WA 98201) on or before **JANUARY 7, 2008**. There is no fee for filing a petition for reconsideration. **“The petitioner for reconsideration shall mail or otherwise provide a copy of the petition for reconsideration to all parties of record on the date of filing.” [SCC 30.72.065]**

A petition for reconsideration does not have to be in a special form but must: contain the name, mailing address and daytime telephone number of the petitioner, together with the signature of the petitioner or of the petitioner’s attorney, if any; identify the specific findings, conclusions, actions and/or conditions for which reconsideration is requested; state the relief requested; and, where applicable, identify the specific nature of any newly discovered evidence and/or changes proposed by the applicant.

The grounds for seeking reconsideration are limited to the following:

- (a) The Hearing Examiner exceeded the Hearing Examiner’s jurisdiction;
- (b) The Hearing Examiner failed to follow the applicable procedure in reaching the Hearing Examiner’s decision;
- (c) The Hearing Examiner committed an error of law;
- (d) The Hearing Examiner’s findings, conclusions and/or conditions are not supported by the record;

- (e) New evidence which could not reasonably have been produced and which is material to the decision is discovered; or
- (f) The applicant proposed changes to the application in response to deficiencies identified in the decision.

Petitions for reconsideration will be processed and considered by the Hearing Examiner pursuant to the provisions of SCC 30.72.065. Please include the County file number in any correspondence regarding this case.

### **Appeal**

An appeal to the County Council may be filed by any aggrieved party of record. Where the reconsideration process of SCC 30.72.065 has been invoked, no appeal may be filed until the reconsideration petition has been disposed of by the hearing examiner. An aggrieved party need not file a petition for reconsideration but may file an appeal directly to the County Council. If a petition for reconsideration is filed, issues subsequently raised by that party on appeal to the County Council shall be limited to those issues raised in the petition for reconsideration. Appeals shall be addressed to the Snohomish County Council but shall be filed in writing with the Department of Planning and Development Services, 2<sup>nd</sup> Floor, County Administration-East Building, 3000 Rockefeller Avenue, Everett, Washington (Mailing address: M/S #604, 3000 Rockefeller Avenue, Everett, WA 98201) on or before **JANUARY 9, 2008** and shall be accompanied by a filing fee in the amount of five hundred dollars (\$500.00); PROVIDED, that the filing fee shall not be charged to a department of the County or to other than the first appellant; and PROVIDED FURTHER, that the filing fee shall be refunded in any case where an appeal is dismissed without hearing because of untimely filing, lack of standing, lack of jurisdiction or other procedural defect. [SCC 30.72.070]

An appeal must contain the following items in order to be complete: a detailed statement of the grounds for appeal; a detailed statement of the facts upon which the appeal is based, including citations to specific Hearing Examiner findings, conclusions, exhibits or oral testimony; written arguments in support of the appeal; the name, mailing address and daytime telephone number of each appellant, together with the signature of at least one of the appellants or of the attorney for the appellant(s), if any; the name, mailing address, daytime telephone number and signature of the appellant's agent or representative, if any; and the required filing fee.

The grounds for filing an appeal shall be limited to the following:

- (a) The decision exceeded the Hearing Examiner's jurisdiction;
- (b) The Hearing Examiner failed to follow the applicable procedure in reaching his decision;
- (c) The Hearing Examiner committed an error of law; or
- (d) The Hearing Examiner's findings, conclusions and/or conditions are not supported by substantial evidence in the record. [SCC 30.72.080]

Appeals will be processed and considered by the County Council pursuant to the provisions of Chapter 30.72 SCC. Please include the County file number in any correspondence regarding the case.

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**This decision is binding but will not become effective until the above precondition(s) have been fulfilled and acknowledged by the Department of Planning and Development Services (PDS) on the original of the instant decision. Document(s) required for fulfillment of the precondition(s) must be filed in a complete, executed fashion with PDS not later than December 26, 2008.**

1. "Fulfillment" as used herein means recordation with the County Auditor, approval/acceptance by the County Council and/or Hearing Examiner, and/or such other final action as is appropriate to the particular precondition(s).
2. One and only one six month period will be allowed for resubmittal of any required document(s) which is (are) returned to the applicant for correction.
3. This conditional approval will automatically be null and void if all required precondition(s) have not been fulfilled as set forth above; PROVIDED, that:
  - A. The Examiner may grant a one-time extension of the submittal deadline for not more than twelve (12) months for just cause shown if and only if a written request for such extension is received by the Examiner prior to the expiration of the original time period; and
  - B. The submittal deadline will be extended automatically an amount equal to the number of days involved in any appeal proceedings.

**ACKNOWLEDGMENT OF FULFILLMENT OF PRECONDITIONS**

The above imposed precondition(s) having been fulfilled by the applicant and/or the successors in interest, the Department of Planning and Development Services hereby states that the instant decision is effective as of \_\_\_\_\_, \_\_\_\_\_.

Certified by:

\_\_\_\_\_  
(Name)

\_\_\_\_\_  
(Title)

Staff Distribution:

Department of Planning and Development Services: Robert Pemberton

The following statement is provided pursuant to RCW 36.70B.130: "Affected property owners may request a change in valuation for property tax purposes notwithstanding any program of revaluation." A copy of this Decision is being provided to the Snohomish County Assessor as required by RCW 36.70B.130.